COMMISSIONERS MARC SPITZER - Chairman WILLIAM A. MUNDELL JEFF HATCH-MILLER MIKE GLEASON KRISTIN K. MAYES



**ARIZONA CORPORATION COMMISSION** 



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DATE:

OCTOBER 17, 2003

AZ CORP COMMISSION DOCUMENT CONTROL

DOCKET NO:

T-04124A-02-0570

TO ALL PARTIES:

Enclosed please find the recommendation of Administrative Law Judge Marc Stern. The recommendation has been filed in the form of an Order on:

#### TELLISS, L.L.C. (CC&N/RESELLER)

Pursuant to A.A.C. R14-3-110(B), you may file exceptions to the recommendation of the Administrative Law Judge by filing an original and ten (10) copies of the exceptions with the Commission's Docket Control at the address listed below by 4:00 p.m. on or before:

#### OCTOBER 27, 2003

The enclosed is NOT an order of the Commission, but a recommendation of the Administrative Law Judge to the Commissioners. Consideration of this matter has tentatively been scheduled for the Commission's Working Session and Open Meeting to be held on:

NOVEMBER 4, 2003 and NOVEMBER 5, 2003

For more information, you may contact Docket Control at (602)542-3477 or the Hearing Division at (602)542-4250.

Arizona Corporation Commission

DOCKETED

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EXECÚTIVE SECRETARY

DOCKETED BY

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1	BEFORE THE ARIZONA CORPORATION COMMISSION				
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3	COMMISSIONERS				
4	MARC SPITZER, Chairman WILLIAM A. MUNDELL				
5	JEFF HATCH-MILLER MIKE GLEASON				
	KRISTIN K. MAYES				
7	IN THE MATTER OF THE APPLICATION OF	DOCKET NO. T-04124A-02-0570			
8	TELLISS, L.L.C. FOR A CERTIFICATE OF CONVENIENCE AND NECESSITY TO PROVIDE				
9					
10	LOCAL EXCHANGE SERVICES.				
11		ORDER			
12	Open Meeting				
13	November 4 and 5, 2003 Phoenix, Arizona				
14	BY THE COMMISSION:				
15	Having considered the entire record herein and being fully advised in the premises, the				
16	Arizona Corporation Commission ("Commission") finds, concludes, and orders that:				
Į.	FINDINGS OF FACT				
17	1. On July 29, 2002, Telliss, L.L.C. ("Applicant" or "Telliss") filed with the Commission				
18	an application for a Certificate of Convenience and Necessity ("Certificate") to provide competitive				
19	resold interexchange telecommunications services, except local exchange services, within the State of				
20	Arizona.				
22	2. Applicant is a switchless reseller that purchases telecommunications services from a				
23	variety of carriers for resale to its customers.				
24	3. In Decision No. 58926 (December 22, 1994), the Commission found that resold				
25	telecommunications providers ("resellers") are public service corporations subject to the jurisdiction				
26	of the Commission.				
27	4. Telliss has authority to transact business in the State of Arizona.				
28	5. On November 7 and 18, and December 23 and 27, 2002, Applicant filed Affidavits of				
20					
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Publication indicating compliance with the Commission's notice requirements.

- 6. On September 29, 2003, the Commission's Utilities Division Staff ("Staff") filed a Staff Report which includes Staff's fair value rate base determination in this matter and recommends approval of the application subject to certain conditions.
- 7. In the Staff Report, Staff stated that Telliss provided unaudited financial statements for the three months ending April 30, 2003, which list assets of \$1,068,751, equity of \$227,163 and net income of \$381,933.
- 8. In its Staff Report, Staff stated that based on information obtained from the Applicant, it has determined that Telliss' fair value rate base ("FVRB") is zero and is not useful in a fair value analysis, and is not useful in setting rates. Staff further stated that in general, rates for competitive services are not set according to rate of return regulation, but are heavily influenced by the market. Staff recommended that the Commission not set rates for Telliss based on the fair value of its rate base.
- 9. Staff believes that Telliss has no market power and that the reasonableness of its rates will be evaluated in a market with numerous competitors. In light of the competitive market in which the Applicant will be providing its services, Staff believes that the rates in Applicant's proposed tariffs for its competitive services will be just and reasonable, and recommends that the Commission approve them.
  - 10. Staff recommended approval of Telliss' application subject to the following:
    - (a) The Applicant should be ordered to comply with all Commission rules, orders, and other requirements relevant to the provision of intrastate telecommunications service;
    - (b) The Applicant should be ordered to maintain its accounts and records as required by the Commission;
    - (c) The Applicant should be ordered to file with the Commission all financial and other reports that the Commission may require, and in a form and at such times as the Commission may designate;
    - (d) The Applicant should be ordered to maintain on file with the Commission all current tariffs and rates, and any service standards that the Commission may require;

- (e) The Applicant should be ordered to comply with the Commission's rules and modify its tariffs to conform to these rules if it is determined that there is a conflict between the Applicant's tariffs and the Commission's rules;
- (f) The Applicant should be ordered to cooperate with Commission investigations including, but not limited to customer complaints;
- (g) The Applicant should be ordered to participate in and contribute to a universal service fund, as required by the Commission;
- (h) The Applicant should be ordered to notify the Commission immediately upon changes to the Applicant's address or telephone number;
- (i) If at some future date, the Applicant wants to collect from its customers an advance, deposit and/or prepayment, it must file information with the Commission for Staff review. Upon receipt of such filing and after Staff review, Staff would forward its recommendation to the Commission;
- (j) The Applicant's interexchange service offerings should be classified as competitive pursuant to A.A.C. R14-2-1108;
- (k) The Applicant's maximum rates should be the maximum rates proposed by the Applicant in its proposed tariffs. The minimum rates for the Applicant's competitive services should be the Applicant's total service long run incremental costs of providing those services as set forth in A.A.C. R14-2-1109; and
- (l) In the event that the Applicant states only one rate in its proposed tariff for a competitive service, the rate stated should be the effective (actual) price to be charged for the service as well as the service's maximum rate.
- 11. Staff further recommended that Telliss' Certificate should be conditioned upon the Applicant filing conforming tariffs in accordance with this Decision within 365 days from the date of an Order in this matter, or 30 days prior to providing service, whichever comes first.
- 12. Staff recommended that if the Applicant fails to meet the timeframes outlined in Findings of Fact No. 11, that Telliss' Certificate should become null and void without further Order of the Commission, and that no time extensions for compliance should be granted.
  - 13. Telliss will not collect advances, prepayments or deposits from its customers.

- 14. The rates proposed by this filing are for competitive services.
- 15. Staff's recommendations as set forth herein are reasonable.
- 16. Telliss' fair value rate base is zero.

DECISION NO.

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#### **CONCLUSIONS OF LAW**

- 1. Applicant is a public service corporation within the meaning of Article XV of the Arizona Constitution and A.R.S. §§ 40-281 and 40-282.
- 2. The Commission has jurisdiction over Applicant and the subject matter of the application.
  - 3. Notice of the application was given in accordance with the law.
- 4. Applicant's provision of resold interexchange telecommunications services is in the public interest.
- 5. Applicant is a fit and proper entity to receive a Certificate as conditioned herein for providing competitive resold interexchange telecommunications services in Arizona.
- 6. Staff's recommendations in Findings of Fact No. 8, 9, 10, 11, and 12 should be adopted.
- 7. Telliss' fair value rate base is not useful in determining just and reasonable rates for the competitive services it proposes to provide to Arizona customers.
- 8. Telliss' rates, as they appear in its proposed tariffs, are just and reasonable and should be approved.

#### **ORDER**

IT IS THEREFORE ORDERED that the application of Telliss L.L.C.. for a Certificate of Convenience and Necessity for authority to provide competitive resold interexchange telecommunications services, except local exchange services, is hereby granted, conditioned upon its compliance with the conditions recommended by Staff as set forth in Findings of Fact No. 11 above.

IT IS FURTHER ORDERED that Staff's recommendations set forth in Findings of Fact Nos. 8, 9, 10, 11, and 12 above are hereby adopted.

IT IS FURTHER ORDERED that Telliss L.L.C. shall comply with the adopted Staff recommendations as set forth in Findings of Fact Nos. 10 and 11 above.

IT IS FURTHER ORDERED that if Telliss L.L.C. fails to meet the timeframes outlined in Findings of Fact. No. 11 above that the Certificate conditionally granted herein shall become null and void without further Order of the Commission.

1	IT IS FURTHER ORDERED that Telliss L.L.C. shall not require its Arizona customers to				
2	pay advances, prepayments or deposits for any of its products or services.				
3	IT IS FURTHER ORDERED that this Decision shall become effective immediately.				
4	BY ORDER OF THE ARIZONA CORPORATION COMMISSION.				
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6	COMMISSIONER COMMISSIONER				
7	CHAIRMAN COMMISSIONER COMMISSIONER				
8					
9	COMMISSIONER COMMISSIONER				
10	IN WITNESS WHEREOF, I, BRIAN C. McNEIL, Executive				
11	Secretary of the Arizona Corporation Commission, have				
12	Commission to be affixed at the Capitol, in the City of Phoenix, this day of, 2003.				
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14	BRIAN C. McNEIL				
15	EXECUTIVE SECRETARY				
16	DISSENT				
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	5 DECISION NO				

1	SERVICE LIST FOR:	TELLISS L.L.C.	
2	DOCKET NO.:	T-04124A-02-0570	
3			
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9	Phoenix, Arizona 85007		
10	Ernest G. Johnson, Director Utilities Division		
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